

SMOKY HILL/SALINE RIVER BASIN TOTAL MAXIMUM DAILY LOAD

**Water Body: Smoky Hill Gardens Lake
Water Quality Impairment: Eutrophication**

Subbasin: North Fork Smoky Hill

County: Sherman and Wallace

HUC 8: 10260002

HUC 11 (HUC 14): **010** (060, 070, 080, 090, 100, 110, 120)
030 (010)

Ecoregion: Western High Plains, Moderate Relief Rangeland (25c)
Western High Plains, Flat to Rolling Cropland (25d)

Drainage Area: Approximately 94.4 square miles

Conservation Pool: Area = 3.9 acres
Watershed Area: Lake Surface Area = 15,632:1
Maximum Depth = 3.0 meters (9.8 feet)
Mean Depth = 1.3 meters (4.3 feet)

Designated Uses: Primary and Secondary Contact Recreation; Expected Aquatic Life Support; Food Procurement

Authority: Sherman County

2002 303(d) Listing: Smoky Hill/Saline River Basin Lakes

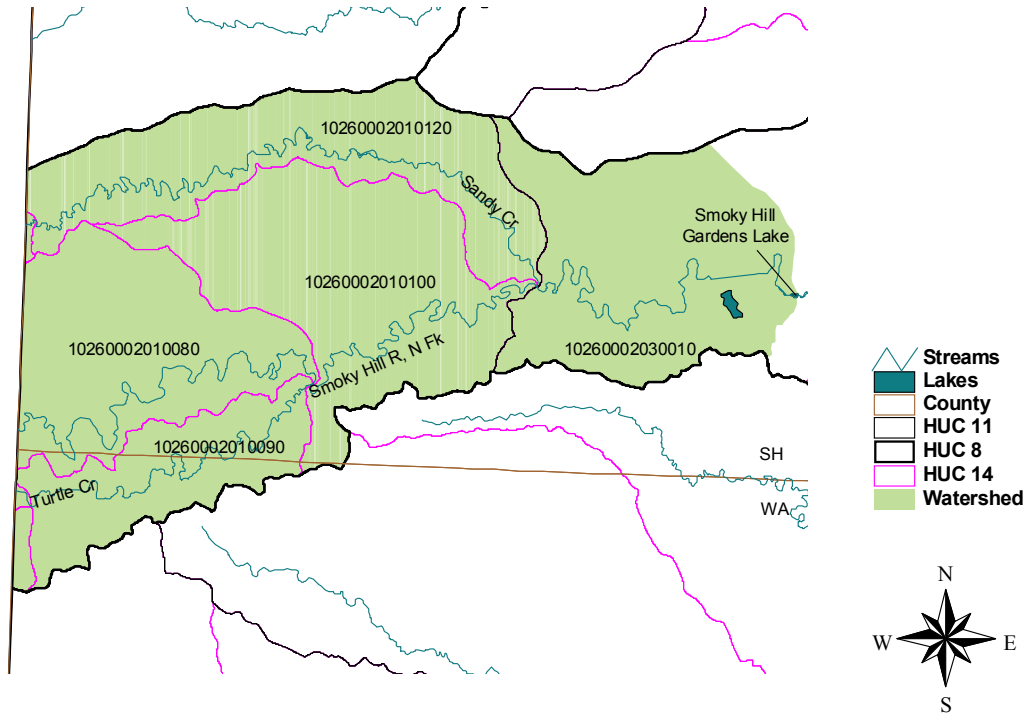
Impaired Use: All uses are impaired to a degree by eutrophication

Water Quality Standard: Nutrients - Narrative: The introduction of plant nutrients into streams, lakes, or wetlands from artificial sources shall be controlled to prevent the accelerated succession or replacement of aquatic biota or the production of undesirable quantities or kinds of aquatic life. (KAR 28-16-28e(c)(2)(B)).

The introduction of plant nutrients into surface waters designated for primary or secondary contact recreational use shall be controlled to prevent the development of objectionable concentrations of algae or algal by-products or nuisance growths of submersed, floating, or emergent aquatic vegetation. (KAR 28-16-28e(c)(7)(A)).

Figure 1

Smoky Hill Gardens Lake TMDL Reference Map



2. CURRENT WATER QUALITY CONDITION AND DESIRED ENDPOINT

Level of Eutrophication: Hypereutrophic, Trophic State Index = 64.57

Monitoring Sites: Station 070101 in Smoky Hill Gardens Lake (Figure 1).

Period of Record Used: One survey during 1989

Current Condition: In 1989, Smoky Hill Gardens Lake had chlorophyll a concentrations averaging 32.0 $\mu\text{g/L}$ and ranging from 30.0 $\mu\text{g/L}$ to 34.0 $\mu\text{g/L}$ (Appendix A). The Secchi Disc Depth was 0.3 meter. Nitrogen and phosphorus concentrations were not measured.

The Trophic State Index is derived from the chlorophyll a concentration. Trophic state assessments of potential algal productivity were made based on chlorophyll a concentrations, nutrient levels and values of the Carlson Trophic State Index (TSI). Generally, some degree of eutrophic conditions is seen with chlorophyll a concentrations over 7 $\mu\text{g/l}$ and hypereutrophy

occurs at levels over 30 $\mu\text{g/l}$. The Carlson TSI, derives from the chlorophyll concentrations and scales the trophic state as follows:

1. Oligotrophic TSI < 40
2. Mesotrophic TSI: 40 - 49.99
3. Slightly Eutrophic TSI: 50 - 54.99
4. Fully Eutrophic TSI: 55 - 59.99
5. Very Eutrophic TSI: 60 - 63.99
6. Hypereutrophic TSI: ≥ 64

Interim Endpoints of Water Quality (Implied Load Capacity) at Smoky Hill Gardens Lake over 2008 - 2012:

In order to improve the trophic condition of the lake from its current Hypereutrophic status, the desired endpoint will be to maintain summer chlorophyll a concentrations below 12 $\mu\text{g/L}$.

Current Condition and Reductions for Smoky Hill Gardens Lake

Parameter	Current Condition	TMDL	Percent Reduction
Total Phosphorus Load (lb/year)	3,069	1,053	66 %
Total Phosphorus Concentration ($\mu\text{g/L}$)*	114	43	62 %
Chlorophyll a ($\mu\text{g/L}$)	32	< 12	63 %

* Predicted Concentrations from CNET model

3. SOURCE INVENTORY AND ASSESSMENT

Land Use: The watershed around Smoky Hill Gardens Lake has a moderate potential for nonpoint source pollutants. An annual phosphorus load of 3,069 pounds per year is necessary to correspond to the concentrations seen in the lake.

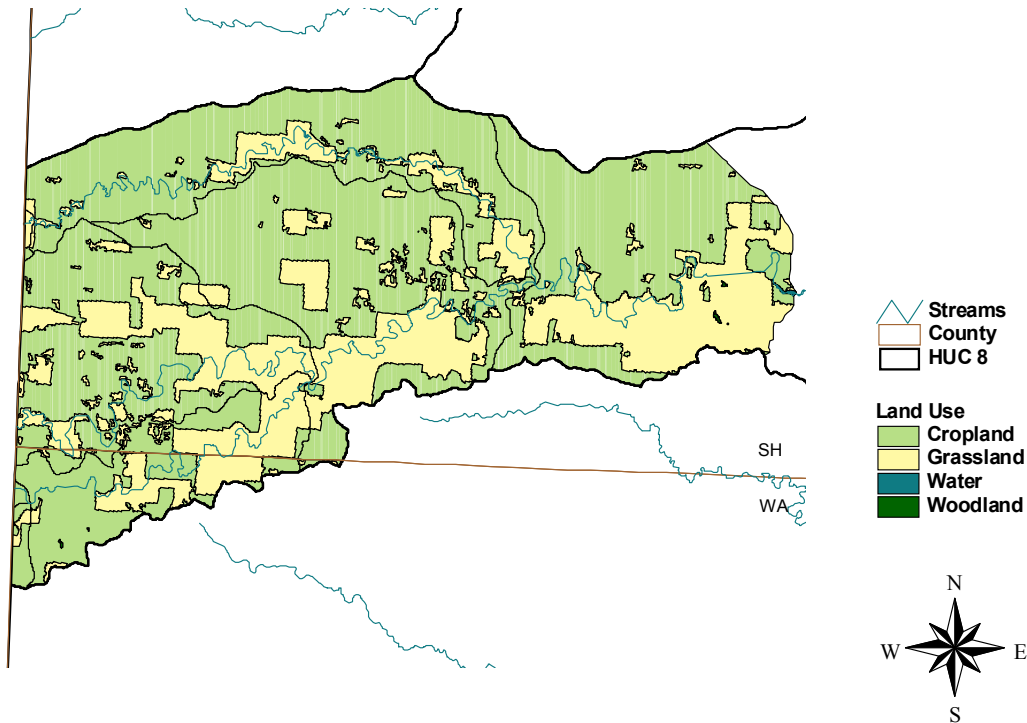
One source of phosphorus within Smoky Hill Gardens Lake is probably runoff from agricultural lands where phosphorus has been applied. Land use coverage analysis indicates that 69% of the watershed is cropland (Figure 2).

Nutrients from animal waste are a contributing factor. Thirty-one percent of land around the lake is grassland. Waste from animals grazing in the watershed adds to the phosphorus load going into Smoky Hill Gardens Lake.

There are no cities located within the watershed. The balance of Sherman County, outside of Goodland and Kanorado, anticipates a 19% population decrease by the year 2020. The average population density in the watershed is only 1.5 people per square mile. It is unlikely that urban runoff will contribute to the load.

Figure 2

Smoky Hill Gardens Lake Land Use



A potential source is septic systems located around the lake. Failing septic systems can be a significant source of nutrients. The Sherman County has 735 septic systems, accounting for 23% of the sewage systems present in the county.

Contributing Runoff: The watershed's average soil permeability is 1.7 inches/hour according to NRCS STATSGO database. About 77.9% of the watershed produces runoff even under relatively low (1.5"/hr) potential runoff conditions. Runoff is chiefly generated as infiltration excess with rainfall intensities greater than soil permeabilities. As the watersheds' soil profiles become saturated, excess overland flow is produced. Generally, storms producing less than 0.5"/hr of rain will generate runoff from 5.3% of this watershed, chiefly along the stream channels.

Background Levels: The atmospheric phosphorus and geological formations (i.e., soil and bedrock) may contribute to phosphorus loads. Nutrients from wildlife waste are another contributing factor.

4. ALLOCATION OF POLLUTANT REDUCTION RESPONSIBILITY

Total Phosphorus is allocated under this TMDL, because a phosphorus reduction will have a large effect on the managing the algal community. The Load Capacity is 1,052.7 pounds per year of phosphorus and was calculated using the CNET model. More detailed assessment of sources and confirmation of the trophic state of the lake must be completed before detailed allocations can be made. The general inventory of sources within the drainage does provide some guidance as to areas of load reduction.

Point Sources: A current Wasteload Allocation of zero is established by this TMDL because of the lack of point sources in the watershed. Should future point sources be proposed in the watershed and discharge into the impaired segments, the current wasteload allocation will be revised by adjusting current load allocations to account for the presence and impact of these new point source dischargers.

Nonpoint Sources: Water quality violations are partially due to nonpoint source pollutants. Background levels may be attributed to atmospheric deposition and geological sources. The assessment suggests that cropland and animal waste contribute to the elevated total phosphorus concentrations in the lake. Generally a Load Allocation of 947.4 pounds of total phosphorus per year, leading to a 66% reduction, is necessary to reach the endpoint.

Defined Margin of Safety: The margin of safety provides some hedge against the uncertainty of variable annual total phosphorus load and the chlorophyll a endpoint. Therefore, the margin of safety will be 105.3 pounds per year of total phosphorus taken from the load capacity subtracted to compensate for the lack of knowledge about the relationship between the allocated loadings and the resulting water quality.

State Water Plan Implementation Priority: Because of the lack of recent monitoring data, this TMDL will be a Low Priority for implementation.

Unified Watershed Assessment Priority Ranking: Smoky Hill Gardens Lake lies within the North Fork Smoky Hill (HUC 8: 10260002) which is in Category IV (Watersheds with Insufficient Data to Make Assessment).

Priority HUC 11s: The HUC 11 (030) contains the Smoky Hill Gardens Lake, and thus this subwatershed should take priority.

5. IMPLEMENTATION

Desired Implementation Activities

There is good potential that agricultural best management practices will allow full use support to take place in Smoky Hill Gardens Lake. Some of the recommended agricultural practices are as follows:

1. Implement soil sampling to recommend appropriate fertilizer applications on cropland.
2. Maintain conservation tillage and contour farming to minimize cropland erosion.
3. Install grass buffer strips along streams.
4. Reduce activities within riparian areas.
5. Implement nutrient management plans to manage manure application to land.

Implementation Programs Guidance

Nonpoint Source Pollution Technical Assistance - KDHE

- a. Support Section 319 demonstration projects for reduction of sediment runoff from agricultural activities as well as nutrient management
- b. Provide technical assistance on practices geared to establishment of vegetative buffer strips.
- c. Provide technical assistance on nutrient management in vicinity of streams.
- d. Update and implement nutrient and sediment abatement strategies.
- e. Develop a Watershed Restoration and Protection Strategy for HUC 10260002.

Water Resource Cost Share Nonpoint Source Pollution Control Program - SCC

- a. Apply conservation farming practices, including terraces and waterways, sediment control basins, and constructed wetlands.
- b. Provide sediment control practices to minimize erosion and sediment and nutrient transport.

Riparian Protection Program - SCC

- a. Establish or reestablish natural riparian systems, including vegetative filter strips and streambank vegetation.
- b. Develop riparian restoration projects.
- c. Promote wetland construction to assimilate nutrient loadings.

Buffer Initiative Program - SCC

- a. Install grass buffer strips near streams.
- b. Leverage Conservation Reserve Enhancement Program to hold riparian land out of production.

Extension Outreach and Technical Assistance - Kansas State University

- a. Continue to educate residents and landowners about nonpoint source pollution.
- b. Educate agricultural producers on sediment, nutrient, and pasture management.
- c. Educate livestock producers on livestock waste management and manure applications and nutrient management planning.
- d. Provide technical assistance on livestock waste management systems and nutrient management plans.
- e. Provide technical assistance on buffer strip design and minimizing cropland runoff.
- f. Encourage annual soil testing to determine capacity of field to hold phosphorus.

Time Frame for Implementation: Continued monitoring over the years from 2003 to 2008. After 2008, the monitoring results will be evaluated, and the allocations will be adjusted if needed.

Targeted Participants: Primary participants for implementation will be agricultural producers and residents who are within the drainage of the lake. A detailed assessment of sources will be conducted by KDHE over 2003-2008.

Milestone for 2008: The year 2008 marks the midpoint of the ten-year implementation window for the watershed. At that point in time, sampled data from Smoky Hill Gardens Lake will be reexamined to confirm the impaired status of the lake. Should the case of impairment remain, source assessment, allocation, and implementation activities will ensue.

Delivery Agents: The primary delivery agents for program participation will be the Sherman County. Producer outreach and awareness will be delivered by Kansas State Extension.

Reasonable Assurances:

Authorities: The following authorities may be used to direct activities in the watershed to reduce pollutants.

1. K.S.A. 65-171d empowers the Secretary of KDHE to prevent water pollution and to protect the beneficial uses of the waters of the state through required treatment of sewage and established water quality standards and to require permits by persons having a potential to discharge pollutants into the waters of the state.
2. K.S.A. 2-1915 empowers the State Conservation Commission to develop programs to assist the protection, conservation and management of soil and water resources in the state, including riparian areas.
3. K.S.A. 75-5657 empowers the State Conservation Commission to provide financial assistance for local project work plans developed to control nonpoint source pollution.
4. K.S.A. 82a-901, et seq. empowers the Kansas Water Office to develop a state water plan directing the protection and maintenance of surface water quality for the waters of the state.
5. K.S.A. 82a-951 creates the State Water Plan Fund to finance the implementation of the *Kansas Water Plan*.
6. The *Kansas Water Plan* and the Smoky Hill/Saline Basin Plan provide the guidance to state agencies to coordinate programs intent on protecting water quality and to target those programs to geographic areas of the state for high priority in implementation.

Funding: The State Water Plan Fund annually generates \$16-18 million and is the primary funding mechanism for implementing water quality protection and pollutant reduction activities in the state through the *Kansas Water Plan*. The state water planning process, overseen by the Kansas Water Office, coordinates and directs programs and funding toward watersheds and water resources of highest priority. Typically, the state allocates at least 50% of the fund to programs supporting water quality protection. This watershed and its TMDL are a Low Priority consideration and should not receive funding.

Effectiveness: Nutrient control has been proven effective through conservation tillage, contour farming and use of grass waterways and buffer strips. The key to success will be widespread utilization of conservation farming and installation of buffer strips within the watersheds cited in this TMDL.

6. MONITORING

Additional data, to further determine source loading and mean summer lake trophic condition, would be of value prior to 2008. Further sampling and evaluation should occur twice before 2008.

7. FEEDBACK

Public Meetings: Public meetings to discuss TMDLs in the Smoky Hill/Saline Basin were held January 7 and March 5, 2003 in Hays. An active Internet Web site was established at <http://www.kdhe.state.ks.us/tmdl/> to convey information to the public on the general establishment of TMDLs and specific TMDLs for the Smoky Hill/Saline Basin.

Public Hearing: A Public Hearing on the TMDLs of the Smoky Hill/Saline Basin was held in Hays on June 2, 2003.

Basin Advisory Committee: The Smoky Hill/Saline Basin Advisory Committee met to discuss the TMDLs in the basin on October 3, 2002, January 7, March 5, and June 2, 2003.

Milestone Evaluation: In 2008, evaluation will be made as to the degree of implementation which has occurred within the watershed and current condition of Smoky Hill Gardens Lake. Subsequent decisions will be made regarding the implementation approach and follow up of additional implementation in the watershed.

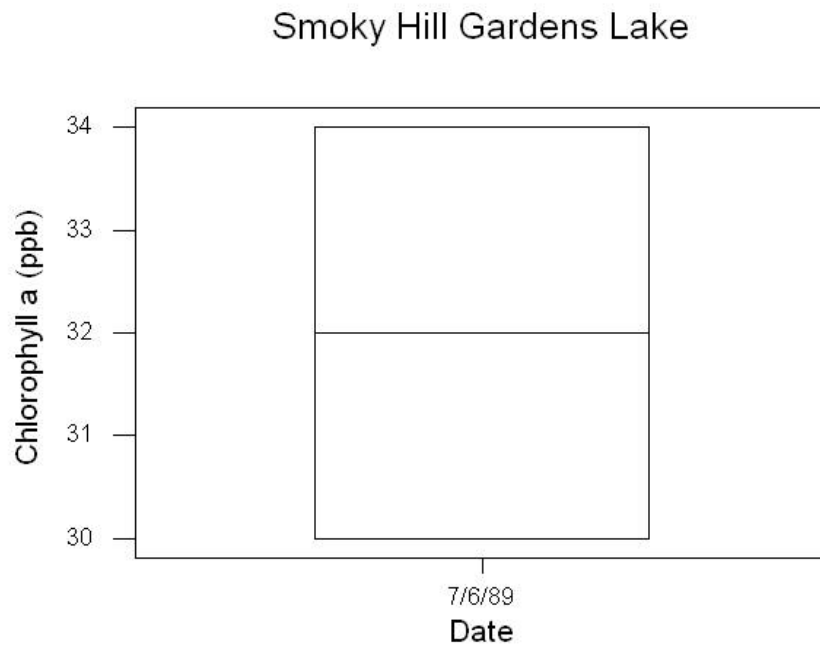
Consideration for 303(d) Delisting: The lake will be evaluated for delisting under Section 303(d), based on the monitoring data over the period 2008-2012. Therefore, the decision for delisting will come about in the preparation of the 2012 303(d) list. Should modifications be made to the applicable water quality criteria during the ten-year implementation period, consideration for delisting, desired endpoints of this TMDL and implementation activities may be adjusted accordingly.

Incorporation into Continuing Planning Process, Water Quality Management Plan and the Kansas Water Planning Process: Under the current version of the Continuing Planning Process, the next anticipated revision will come in 2004 which will emphasize revision of the Water Quality Management Plan. At that time, incorporation of this TMDL will be made into both documents. Recommendations of this TMDL will be considered in *Kansas Water Plan* implementation decisions under the State Water Planning Process for Fiscal Years 2004-2008.

Bibliography

Liscek, Bonnie C. Methodology Used in Kansas Lake TMDLs [web page] Jul. 2001;
<http://www.kdhe.state.ks.us/tmdl/eutro.htm> [Accessed 30 September 2002].

Appendix A - Boxplot



Appendix B - Input for CNET Model

Parameter	Value Input into CNET Model
Drainage Area (km ²)	244.5
Precipitation (m/yr)	0.44
Evaporation (m/yr)	1.46
Unit Runoff (m/yr)	0.0
Surface Area (km ²)	0.016
Mean Depth (m)	1.3
Depth of Mixed Layer (m)	1.2
Depth of Hypolimnion (m)	0.3
Observed Phosphorus (ppb)	N/A
Observed Chlorophyl-a (ppb)	32.0
Observed Secchi Disc Depth (m)	0.3

Output from CNET Model

Parameter	Output from CNET Model
Load Capacity (LC)*	1,052.7 lb/yr
Waste Load Allocation (WLA)	0 lb/yr
Load Allocation (LA)	947.4 lb/yr
Margin of Safety (MOS)	105.3 lb/yr

*LC = WLA + LA + MOS

Approved Sep. 30, 2003