

NEOSHO RIVER BASIN TOTAL MAXIMUM DAILY LOAD

Water Body: Neosho County State Fishing Lake

Water Quality Impairment: Eutrophication Bundled with pH and Dissolved Oxygen

Subbasin:	Middle Neosho
County:	Neosho
HUC 8:	11070205
HUC 11 (HUC 14):	020 (010)
Ecoregion:	Central Irregular Plains, Osage Cuestas (40b)
Drainage Area:	Approximately 3.2 square miles.
Conservation Pool:	Area = 66.4 acres Maximum Depth = 8.0 meters (26 feet) Mean Depth = 2.9 meters (9.5 feet) Retention Time = 0.61 years (7.3 months)
Designated Uses:	Primary and Secondary Contact Recreation, Expected Aquatic Life Support, Food Procurement
Authority:	State (Kansas Department of Wildlife and Parks)
1998 303d Listing:	Table 4 - Water Quality Limited Lakes
Impaired Use:	All uses are impaired to a degree by eutrophication
Water Quality Standard:	<p>Nutrients - Narrative: The introduction of plant nutrients into streams, lakes, or wetlands from artificial sources shall be controlled to prevent the accelerated succession or replacement of aquatic biota or the production of undesirable quantities or kinds of aquatic life. (KAR 28-16-28e(c)(2)(B)).</p> <p>The introduction of plant nutrients into surface waters designated for primary or secondary contact recreational use shall be controlled to prevent the development of objectionable concentrations of algae or algal by-products or nuisance growths of submersed, floating, or emergent aquatic vegetation. (KAR 28-16-28e(c)(7)(A)).</p> <p>Artificial sources of pollution shall not cause the pH of any surface water</p>

outside of a zone of initial dilution to be below 6.5 and above 8.5 (KAR 28-16-28e(c)(2)(C))

Dissolved Oxygen: 5 mg/L (KAR 28-16-28e(c)(2)(A))

2. CURRENT WATER QUALITY CONDITION AND DESIRED ENDPOINT

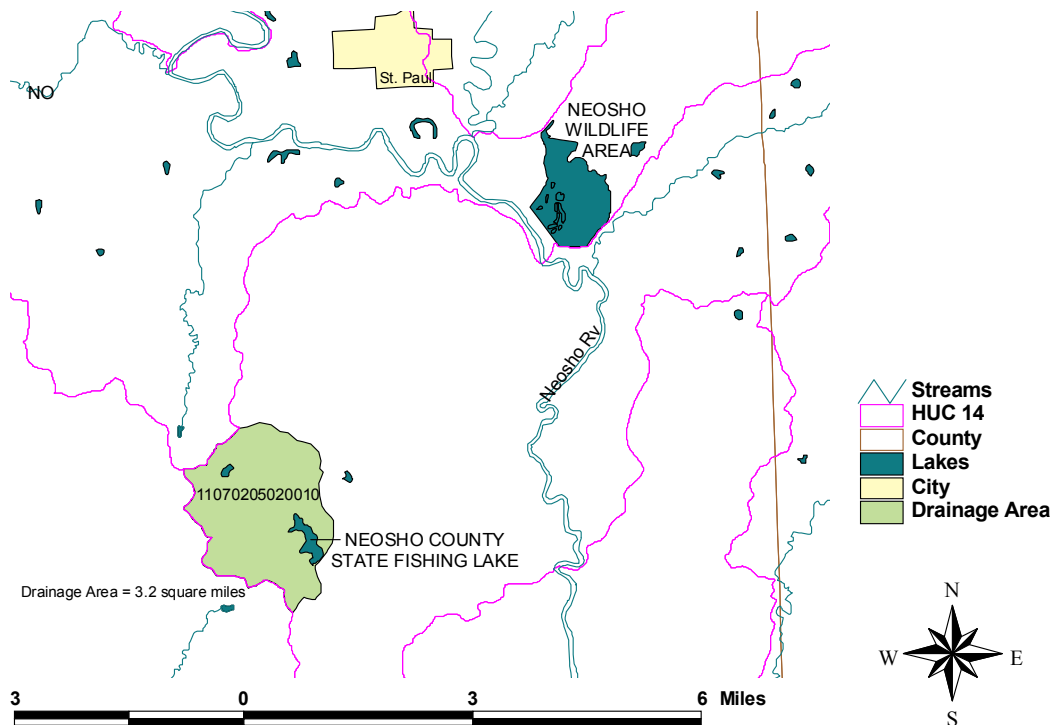
Level of Eutrophication: Hypereutrophic, Trophic State Index = 67.38

Monitoring Sites: Station 044601 in Neosho County SFL (Figure 1).

Period of Record Used: Four surveys during 1988 - 2001.

Figure 1

Neosho County SFL TMDL Reference Map



Current Condition: The average chlorophyll a concentration was 42.6 ppb; the highest chlorophyll a concentration (63.8 ppb) was seen in 1997. The average, total phosphorus concentration was 310 ppb over the period of record (Appendix A and table below). The total phosphorus concentrations have fluctuated over time. The chlorophyll a to total phosphorus yield appears low. Light is indicated to be the primary limiting factor (Appendix B). Nitrogen is the secondary limiting factor. The Total Kjeldahl Nitrogen concentrations average 1.72 mg/L; nitrate and nitrite are below the detection limit. Based on use attainability analysis done in 2001, the lake is proposed to be designated for primary contact recreation, pending the adoption and approval of the 2002 Water Quality Standards.

The pH exceeded the criteria in 1994. The samples that had elevated pH values were taken in the afternoon. Overall, the pH samples were in the acceptable range and averaged 7.70. High pH problems relate directly to the high trophic state.

Average Concentrations of Samples taken by the KDHE Lake Monitoring Program

Date	Total Kjeldahl Nitrogen (mg/L)	Phosphorus (mg/L)	Chlorophyll a (ppb)	Field pH	Secchi Disc Depth (m)
8/8/88		0.413	33.5		
7/19/94	1.86	0.125	43.8	8.65	0.40
7/28/97	2.28	0.408	63.8	7.60	0.50
6/18/01	0.44	0.201	29.4	7.34	0.67

The Trophic State Index is derived from the chlorophyll a concentration. Trophic state assessments of potential algal productivity were made based on chlorophyll a concentrations, nutrient levels and values of the Carlson Trophic State Index (TSI). Generally, some degree of eutrophic conditions is seen with chlorophyll a concentrations over 7 $\mu\text{g/L}$ and hypereutrophy occurs at levels over 30 $\mu\text{g/L}$. The Carlson TSI, derives from the chlorophyll concentrations and scales the trophic state as follows:

1. Oligotrophic TSI < 40
2. Mesotrophic TSI: 40 - 49.99
3. Slightly Eutrophic TSI: 50 - 54.99
4. Fully Eutrophic TSI: 55 - 59.99
5. Very Eutrophic TSI: 60 - 63.99
6. Hypereutrophic TSI: \geq 64

Decomposition of plant material has lowered the dissolved oxygen concentrations in the lake. The dissolved oxygen concentrations decreased with increased depth. (See the table below). At the surface, the average concentration was 9.1 mg/L, a sufficient amount of dissolved oxygen for aquatic life support. However, toward the bottom of the lake, the concentration approaches zero mg/L.

Dissolved Oxygen Samples taken by the KDHE Lake Monitoring Program

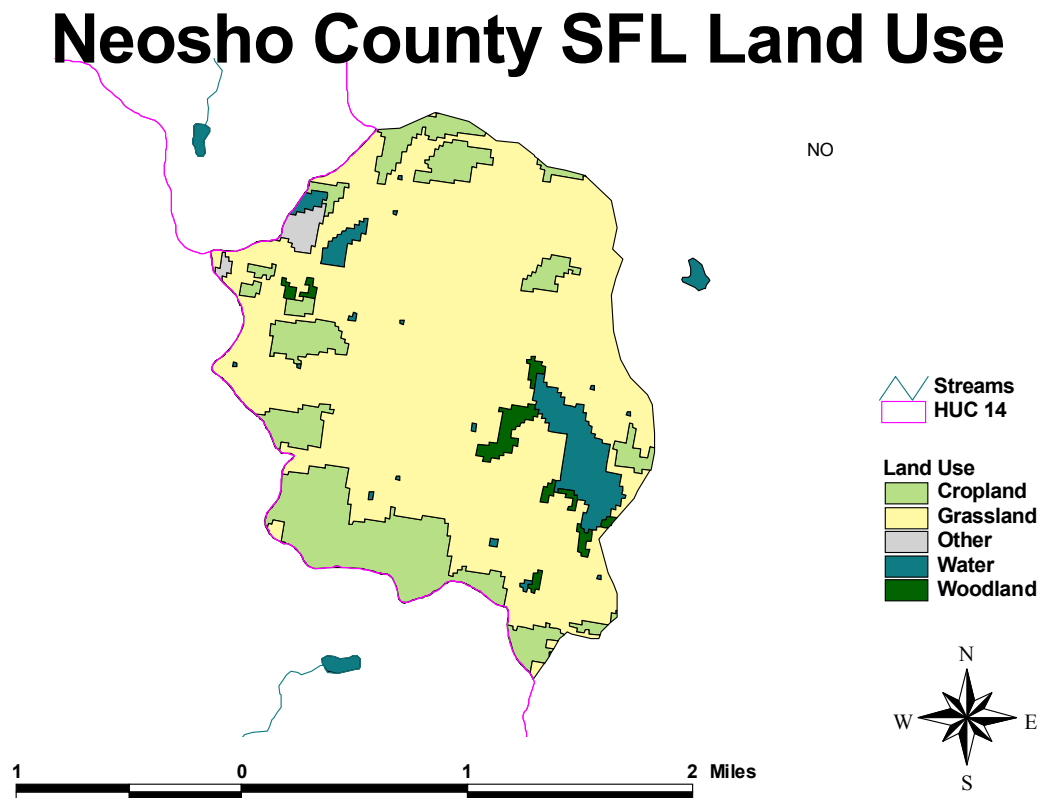
Station	Date	Depth	Dissolved Oxygen
LM044601	8/8/88	0.00	11.20
LM044601	8/8/88	1.64	10.20
LM044601	8/8/88	3.28	7.60
LM044601	8/8/88	6.56	5.00
LM044601	8/8/88	9.84	0.40
LM044601	8/8/88	13.12	0.20
LM044601	8/8/88	16.40	0.20
LM044601	8/8/88	19.68	0.20
LM044601	7/19/94	0.00	8.70
LM044601	7/28/97	0.00	8.90
LM044601	7/28/97	1.64	8.40
LM044601	7/28/97	3.28	8.40
LM044601	7/28/97	6.56	8.00
LM044601	7/28/97	9.84	0.00
LM044601	7/28/97	13.12	0.00
LM044601	7/28/97	16.40	0.00
LM044601	7/28/97	19.68	0.00
LM044601	7/28/97	21.32	0.00
LM044601	7/28/97	22.96	0.00
LM044601	7/28/97	26.24	0.00
LM044601	6/18/01	0.00	7.60
LM044601	6/18/01	1.64	7.50
LM044601	6/18/01	3.28	7.30
LM044601	6/18/01	6.56	6.80
LM044601	6/18/01	9.84	3.70
LM044601	6/18/01	13.12	0.20
LM044601	6/18/01	16.40	0.20
LM044601	6/18/01	19.68	0.20

Interim Endpoints of Water Quality (Implied Load Capacity) at Neosho County SFL over 2007 - 2011:

In order to improve the trophic condition of the lake from its current hypereutrophic status, the desired endpoint will be to maintain summer chlorophyll a concentrations at or below 12 $\mu\text{g/L}$. Achievement of this endpoint should also result in pH values between 6.5 and 8.5 and dissolved oxygen concentrations above 5 mg/L. Refined endpoints will be developed in 2007 to reflect additional sampling and artificial source assessment and confirmation of impaired status of lake.

The Total Nitrogen concentration in the lake should be maintained below 0.62 mg/L. A regression of 2000 - 2001 lake data and 1997 - 2000 wetland data was used to determine the current, in-lake nitrogen concentration and to calculate how much of a nutrient reduction was need to meet water quality standards.

Figure 2



3. SOURCE INVENTORY AND ASSESSMENT

Land Use: The watershed around Neosho County SFL has a low-to-moderate potential for nonpoint source pollutants. An annual phosphorus load of 49,795 pounds per year is necessary to correspond to the concentrations seen in the lake (Appendix C).

Nitrogen and phosphorus from animal waste are a contributing factor. Seventy-five percent of land around the lake is grassland (Figure 2). The grazing density of livestock is medium in winter and high in summer.

Another source of phosphorus and nitrogen within Neosho County SFL is probably runoff from agricultural lands where nutrients have been applied. Land use coverage analysis indicates that 17.9% of the watershed is cropland.

The largest towns near the watershed are Parson and St. Paul. Parsons is projected to have a 12% decrease in population between 2000 and 2020. St. Paul is estimated to have a 3% increase in population. The population density in the watershed is 10.5 people per square mile.

Background Levels: Two percent of land in the watershed is woodland; leaf litter may be contributing to the nutrient loading. The atmospheric phosphorus and geological formations (i.e., soil and bedrock) may contribute to phosphorus loads. Nitrogen loads may be contributed from the atmosphere. Carp may cause some resuspension of sediment.

4. ALLOCATION OF POLLUTANT REDUCTION RESPONSIBILITY

While light is the limiting factor in Neosho Co. SFL, Total Phosphorus is also allocated under this TMDL, because a phosphorus reduction will have a large effect on the managing the algal community. The Load Capacity is 1,092 pounds per year of phosphorus. More detailed assessment of sources and confirmation of the trophic state of the lake must be completed before detailed allocations can be made. The general inventory of sources within the drainage does provide some guidance as to areas of load reduction. Because of atmospheric deposition, initial allocations of nitrogen will be based on a proportional decrease in nitrogen between the current condition and the desired endpoint.

Point Sources: A current Wasteload Allocation of zero is established by this TMDL because of the lack of point sources in the watershed. Should future point sources be proposed in the watershed and discharge into the impaired segments, the current wasteload allocation will be revised by adjusting current load allocations to account for the presence and impact of these new point source dischargers.

Nonpoint Sources: Water quality violations are predominantly due to nonpoint source pollutants. Background levels may be attributed to atmospheric and geological sources. The assessment suggests that cropland and animal waste contribute to the elevated total phosphorus and nitrogen concentrations in the lake. Generally a Load Allocation of 983 pounds of total phosphorus per year, leading to a 97.8% reduction, is necessary to reach the endpoint. A proportional decrease of 64% in nitrogen loading will allow the total nitrogen endpoint to be achieved.

Defined Margin of Safety: The margin of safety provides some hedge against the uncertainty of variable annual total phosphorus and nitrogen loads and the chlorophyll a endpoint. Therefore, the margin of safety will be 109 pounds per year of total phosphorus taken from the load capacity subtracted to compensate for the lack of knowledge about the relationship between the allocated loadings and the resulting water quality. For nitrogen, the margin of safety will be an additional 7% reduction in nitrogen to ensure that the endpoint is reached.

State Water Plan Implementation Priority: Because Neosho County SFL is a lake under state jurisdiction, this TMDL will be a Medium Priority for implementation.

Unified Watershed Assessment Priority Ranking: This watershed lies within the Middle Neosho (HUC 8: 11070103) with a priority ranking of 24 (Medium Priority for restoration).

Priority HUC 11s: The watershed is within HUC 11 (020).

5. IMPLEMENTATION

Desired Implementation Activities

There is good potential that agricultural best management practices will improve water quality in Neosho County SFL. Some of the recommended agricultural practices are as follows:

1. Implement soil sampling to recommend appropriate fertilizer applications on cropland.
2. Maintain conservation tillage and contour farming to minimize cropland erosion.
3. Install grass buffer strips along streams.
4. Reduce activities within riparian areas.
5. Implement nutrient management plans to manage manure application to land.

Implementation Programs Guidance

Fisheries Management - KDWP

- a. Assist evaluation in-lake or near-lake potential sources of nutrients to lake.
- b. Advise county on applicable lake management techniques which may reduce nutrient loading and cycling in lake.

Nonpoint Source Pollution Technical Assistance - KDHE

- a. Support Section 319 demonstration projects for reduction of sediment runoff from agricultural activities as well as nutrient management.
- b. Provide technical assistance on practices geared to establishment of vegetative buffer strips.
- c. Provide technical assistance on nutrient management in vicinity of streams.

Water Resource Cost Share Nonpoint Source Pollution Control Program - SCC

- a. Apply conservation farming practices, including terraces and waterways, sediment control basins, and constructed wetlands.
- b. Provide sediment control practices to minimize erosion and sediment and nutrient transport.

Riparian Protection Program - SCC

- a. Establish or reestablish natural riparian systems, including vegetative filter strips and streambank vegetation.
- b. Develop riparian restoration projects.
- c. Promote wetland construction to assimilate nutrient loadings.

Buffer Initiative Program - SCC

- a. Install grass buffer strips near streams.
- b. Leverage Conservation Reserve Enhancement Program to hold riparian land out of production.

Extension Outreach and Technical Assistance - Kansas State University

- a. Educate agricultural producers on sediment, nutrient, and pasture management.
- b. Educate livestock producers on livestock waste management and manure applications and nutrient management planning.
- c. Provide technical assistance on livestock waste management systems and nutrient management plans.
- d. Provide technical assistance on buffer strip design and minimizing cropland runoff.
- e. Encourage annual soil testing to determine capacity of field to hold nutrients.

Time Frame for Implementation: Water quality improvement activities are encouraged at the local level prior to 2007. Funding for installing pollution reduction practices should be allocated within the lake drainage after the year 2007. Evaluation of nutrient sources to lake and identification of potential management techniques should occur prior to 2007.

Targeted Participants: Primary participants for implementation will be agricultural producers within the drainage of the lake. Initial work in 2007 should include local assessments by conservation district personnel and county extension agents to locate within the lake drainage:

1. Total row crop acreage
2. Cultivation alongside lake
3. Drainage alongside or through animal feeding lots
4. Livestock use of riparian areas
5. Fields with manure applications

Milestone for 2007: The year 2007 marks the midpoint of the ten-year implementation window for the watershed. At that point in time, sampled data from Neosho County SFL should indicate probable sources of nutrients and plans in place to initiate implementation.

Delivery Agents: The primary delivery agents for program participation will be the Kansas Department of Wildlife and Parks, conservation districts for programs of the State Conservation Commission, and the Natural Resources Conservation Service. Producer outreach and awareness will be delivered by Kansas State Extension.

Reasonable Assurances:

Authorities: The following authorities may be used to direct activities in the watershed to reduce pollutants.

1. K.S.A. 65-171d empowers the Secretary of KDHE to prevent water pollution and to protect the beneficial uses of the waters of the state through required treatment of sewage and established water quality standards and to require permits by persons having a potential to discharge pollutants into the waters of the state.

2. K.S.A. 2-1915 empowers the State Conservation Commission to develop programs to assist the protection, conservation and management of soil and water resources in the state, including riparian areas.
3. K.S.A. 75-5657 empowers the State Conservation Commission to provide financial assistance for local project work plans developed to control nonpoint source pollution.
4. K.S.A. 82a-901, et seq. empowers the Kansas Water Office to develop a state water plan directing the protection and maintenance of surface water quality for the waters of the state.
5. K.S.A. 82a-951 creates the State Water Plan Fund to finance the implementation of the *Kansas Water Plan*.
6. The *Kansas Water Plan* and the Neosho Basin Plan provide the guidance to state agencies to coordinate programs intent on protecting water quality and to target those programs to geographic areas of the state for high priority in implementation.

Funding: The State Water Plan Fund annually generates \$16-18 million and is the primary funding mechanism for implementing water quality protection and pollutant reduction activities in the state through the *Kansas Water Plan*. The state water planning process, overseen by the Kansas Water Office, coordinates and directs programs and funding toward watersheds and water resources of highest priority. Typically, the state allocates at least 50% of the fund to programs supporting water quality protection. This watershed and its TMDL are a Medium Priority consideration.

Effectiveness: Nutrient control has been proven effective through conservation tillage, contour farming and use of grass waterways and buffer strips. The key to success will be widespread utilization of conservation farming within the watersheds cited in this TMDL.

6. MONITORING

Additional data, to establish nutrient ratios, source loading and further determine mean summer lake trophic condition, would be of value prior to 2007. Further sampling and evaluation should occur once before 2007 and once between 2007 and 2011.

7. FEEDBACK

Public Meetings: Public meetings to discuss TMDLs in the Neosho Basin were held January 9, 2002 in Burlington and March 4, 2002 in Council Grove. An active Internet Web site was established at <http://www.kdhe.state.ks.us/tmdl/> to convey information to the public on the general establishment of TMDLs and specific TMDLs for the Neosho Basin.

Public Hearing: Public Hearings on the TMDLs of the Neosho Basin were held in Burlington and Parsons on June 3, 2002.

Basin Advisory Committee: The Neosho Basin Advisory Committee met to discuss the TMDLs in the basin on October 2, 2001, January 9, March 4, and June 3, 2002.

Discussion with Interest Groups: Meetings to discuss TMDLs with interest groups include:
Kansas Farm Bureau: February 26 in Parsons and February 27 in Council Grove

Milestone Evaluation: In 2007, evaluation will be made as to the degree of implementation which has occurred within the watershed and current condition of Neosho County SFL. Subsequent decisions will be made regarding the implementation approach and follow up of additional implementation in the watershed.

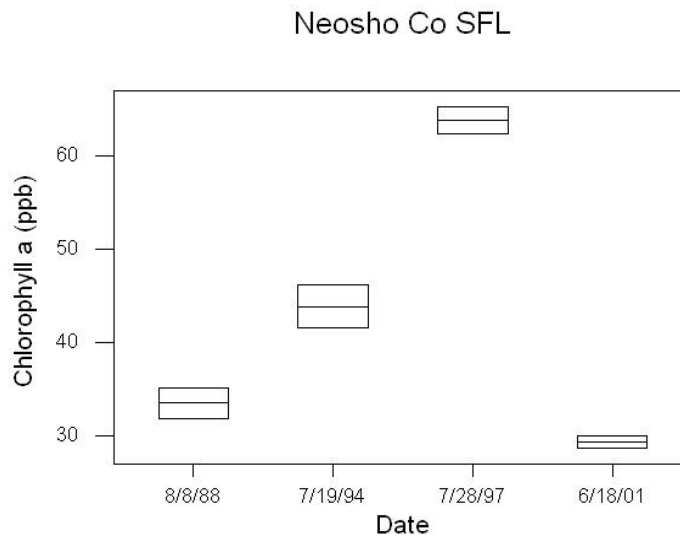
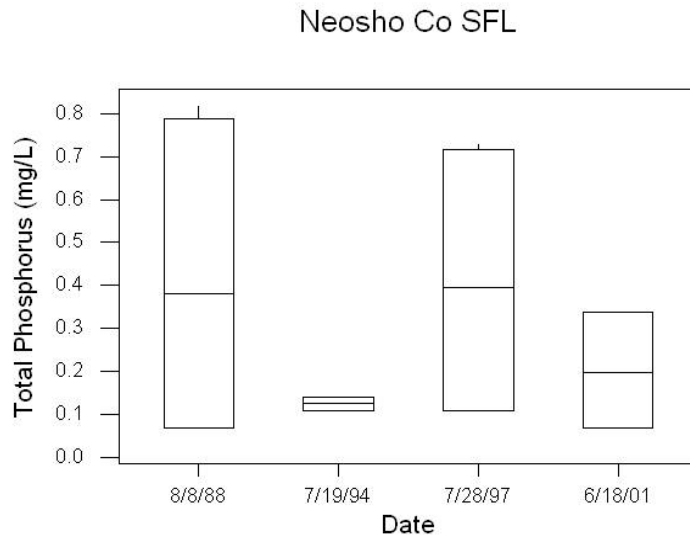
Consideration for 303(d) Delisting: The lake will be evaluated for delisting under Section 303(d), based on the monitoring data over the period 2007-2011. Therefore, the decision for delisting will come about in the preparation of the 2012 303(d) list. Should modifications be made to the applicable water quality criteria during the ten-year implementation period, consideration for delisting, desired endpoints of this TMDL and implementation activities may be adjusted accordingly.

Incorporation into Continuing Planning Process, Water Quality Management Plan and the Kansas Water Planning Process: Under the current version of the Continuing Planning Process, the next anticipated revision will come in 2003 which will emphasize revision of the Water Quality Management Plan. At that time, incorporation of this TMDL will be made into both documents. Recommendations of this TMDL will be considered in *Kansas Water Plan* implementation decisions under the State Water Planning Process for Fiscal Years 2003-2007.

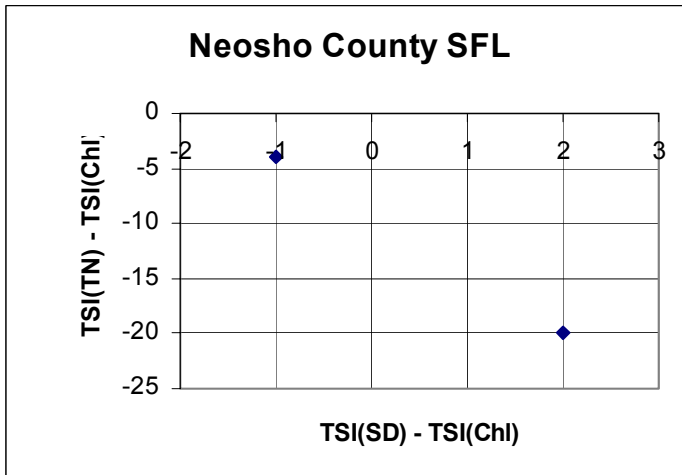
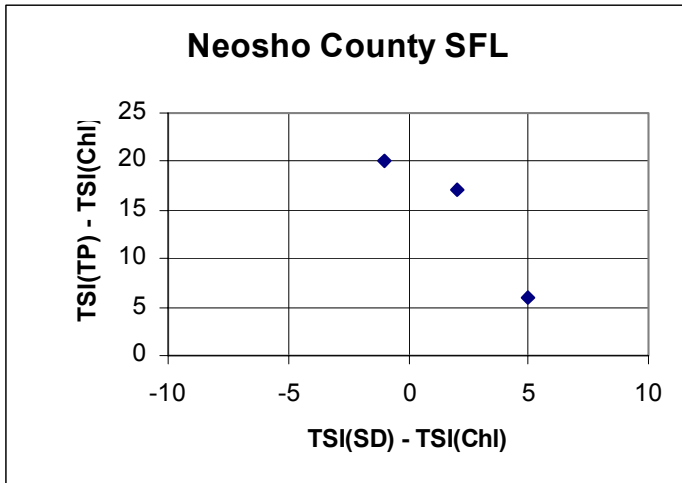
Bibliography

Liscek, Bonnie C. Methodology Used in Kansas Lake TMDLs [web page] Jul. 2001;
<http://www.kdhe.state.ks.us/tmdl/eutro.htm> [Accessed 17 May 2002].

Appendix A - Boxplots



Appendix B - Trophic State Index Plots



The trophic state index plots indicate that light, due to clay turbidity, is the primary limiting factor. Nitrogen is the secondary limiting factor.

Appendix C - Input for CNET Model

Parameter	Value Input into CNET Model
Drainage Area (km²)	8.33
Precipitation (m/yr)	1.00
Evaporation (m/yr)	1.28
Unit Runoff (m/yr)	0.25
Surface Area (km²)	0.27
Mean Depth (m)	2.90
Depth of Mixed Layer (m)	2.94
Depth of Hypolimnion (m)	0.83
Observed Phosphorus (ppb)	309.64
Observed Chlorophyl-a (ppb)	42.60
Observed Secchi Disc Depth (m)	0.52

Approved September 30, 2002